

3.40 Mission and Programme Support for DDR

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NOTE

Each IDDRS module is current with effect from the date shown on the cover page. As the IDDRS is periodically reviewed, users should consult the UN DDR Resource Centre web site for updates: <http://www.unddr.org>.

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3.40 Mission and Programme Support for DDR

Summary

The base of a well-functioning integrated disarmament, demobilization and reintegration (DDR) programme is the strength of its logistic, financial and administrative performance. If the multifunctional support capabilities, both within and outside peacekeeping missions, operate efficiently, then planning and delivery of logistic support to a DDR programme are more effective.

The three central components of DDR logistic requirements include: equipment and services; finance and budgeting; and personnel. Depending on the DDR programme in question, many support services might be necessary in the area of equipment and services, e.g. living and working accommodation, communications, air transport, etc. Details regarding finance and budgeting, and personnel logistics for an integrated DDR unit are described in IDDRS 3.41 and 3.42.

Logistic support in a peacekeeping mission provides a number of options. Within an integrated mission support structure, logistic support is available for civilian staffing, finances and a range of elements such as transportation, medical services and information technology. In a multidimensional operation, DDR is just one of the components requiring specific logistic needs. Some of the other components may include military and civilian headquarters staff and their functions, or military observers and their activities.

When the DDR unit of a mission states its logistic requirements, the delivery of the supplies/services requested all depends on the quality of information provided to logistics planners by DDR managers. Some of the important information DDR managers need to provide to logistics planners well ahead of time are the estimated total number of ex-combatants, broken down by sex, age, disability or illness, parties/groups and locations/sectors. Also, a time-line of the DDR programme is especially helpful.

DDR managers must also be aware of long lead times for acquisition of services and materials, as procurement tends to slow down the process. It is also recommended that a list of priority equipment and services, which can be funded by voluntary contributions, is made. Each category of logistic resources (civilian, commercial, military) has distinct advantages and disadvantages, which are largely dependent upon how hostile the operating environment is and the cost.

1. Module scope and objectives

This module provides practitioners with an overview of the integrated mission support concept and explains the planning and delivery of logistic support to a DDR programme. A more detailed treatment of the finance and budgeting aspects of DDR programmes are provided in IDDRS 3.41, while IDDRS 3.42 deals with the issue of personnel and staffing in an integrated DDR unit.

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2. Terms, definitions and abbreviations

Annex A gives a list of abbreviations used in this standard. A complete glossary of all the terms, definitions and abbreviations used in the series of integrated DDR standards (IDDRS) is given in IDDRS 1.20.

In the IDDRS series, the word 'shall', 'should' and 'may' are used to indicate the intended degree of compliance with the standards laid down. This use is consistent with the language used in the International Organization for Standardization standards and guidelines:

- a) 'shall' is used to indicate requirements, methods or specifications that are to be applied in order to conform to the standard.
- b) 'should' is used to indicate the preferred requirements, methods or specifications.
- c) 'may' is used to indicate a possible method or course of action."

3. Introduction

The effectiveness and responsiveness of a DDR programme relies on the administrative, logistic and financial support it gets from the peacekeeping mission, United Nations (UN) agencies, funds and programmes. DDR is multidimensional and involves multiple actors; as a result, different support capabilities, within and outside the peacekeeping mission, should not be seen in isolation, but should be dealt with together in an integrated way as far as possible to provide maximum flexibility and responsiveness in the implementation of the DDR programme.

4. Guiding principles

The planning of the logistic support for DDR programmes is guided by the principles, key considerations and approaches outlined in IDDRS 2.10 on the UN Approach to DDR; in particular:

- *unity of effort* in the planning and implementation of support for all phases of the DDR programme, bearing in mind that different UN (and other) actors have a role to play in support of the DDR programme;
- *accountability, transparency and flexibility* in using the most appropriate support mechanisms available to ensure an efficient and effective DDR programme, from the funding through to logistic support, bearing in mind that DDR activities may not occur sequentially (i.e., one after the other);
- *a people-centred approach*, by catering for the different and specific needs (such as dietary, medical and gender-specific requirements) of the participants and beneficiaries of the DDR programme;
- *means of ensuring safety and security*, which is a major consideration, as reliable estimates of the size and extent of the DDR operation may not be available; contingency planning must therefore also be included in logistics planning.

5. DDR logistic requirements

5.1. Equipment and services

Depending on the specific character of the DDR programme, some or all of the following support services may be required:

- living accommodation;
- camp construction material, including outsourcing of construction and management;
- fire prevention and precautions, and fire-fighting equipment;
- working accommodation;
- office furniture;
- office equipment and supplies;
- communications;
- information technology;
- medical services capable of responding to different needs;
- movement control;
- surface transport;
- air transport;
- water;
- food rations; food preparation and supply arrangements;
- fuel;
- general services such as janitorial, waste disposal, etc.;
- security;
- management information software, identity card machines;
- weapons destruction equipment.

5.2. Finance and budgeting

DDR programmes in a peacekeeping context are funded from a combination of the peacekeeping-assessed budget and voluntary sources, which could come from UN-managed trust funds, World Bank trust funds and direct bilateral support (also see IDDRS 3.41 on Finance and Budgeting).

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5.3. Personnel

The UN takes an integrated approach to DDR, which is reflected in the effort to establish a single integrated DDR unit in the field. The aim of this integrated unit is to facilitate joint planning to ensure the effective and efficient decentralization of the many DDR tasks (also see IDDRS 3.42 on Personnel and Staffing).

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6. Logistic support in a peacekeeping mission

Note that unless otherwise specified, guidelines in this section refer to logistics issues under the direct management of the Department of Peacekeeping Operations (DPKO), or funded through assessed contributions to a peacekeeping mission budget. Other UN agencies, funds and programmes will in most cases need to comply with the rules and procedures governing operations, logistics and the financing of their activities.

6.1. Integrated mission support

In a peacekeeping mission, integrated support is provided. This includes civilian staffing, different logistic elements (such as logistics planning, transportation, supply, engineering,

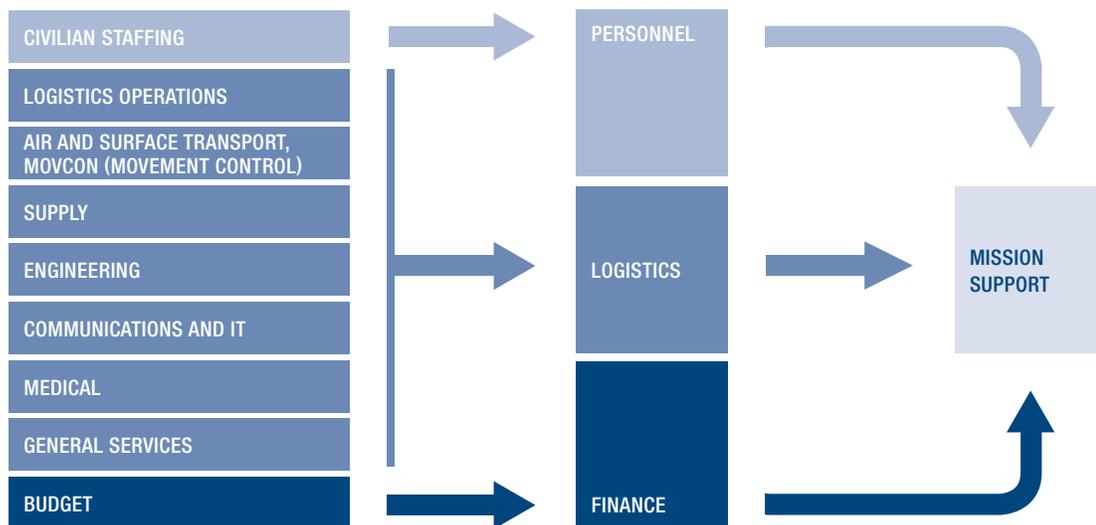
communications and information technology, medical services and general services) and finances, which are all considered together to develop the mission support strategy (see figure 1). A peacekeeping mission adopts this general approach for the delivery of logistic support to all mandated programmes, although it also caters to the specific needs of the DDR programme.

6.2. A multidimensional operation

DDR is one component of a multidimensional peacekeeping operation. Other components may include:

- mission civilian substantive staff and the staff of political, humanitarian, human rights, public information, etc., programmes;
- military and civilian police headquarters staff and their functions;
- military observers and their activities;
- military contingents and their operations;
- civilian police officers and their activities;
- formed police units and their operations;
- UN support staffs;
- other UN agencies, programmes and funds, as mandated.

Figure 1 **Mission support**



6.3. DDR statement of requirements

The quality and timeliness of DDR logistic support to a peacekeeping mission depend on the quality and timeliness of information provided by DDR planners and managers to logistics planners. DDR programme managers need to state the logistic requirements that fall under the direct managerial or financial scope of the peacekeeping mission and DPKO. In addition, the logistic requirements have to be submitted to the Division of Administration as early as possible to ensure timely logistic support. Some of the more important elements are listed below as a guideline:

- estimated total number of ex-combatants, broken down according to sex, age, disability or illness, parties/groups and locations/sectors;
- estimated total number of weapons, broken down according to type of weapon, ammunition, explosives, etc.;
- time-line of the entire programme, showing start/completion of activities;
- allocation of resources, materials and services included in the assessed budget;
- names of all participating UN entities, non-governmental organizations (NGOs) and other implementing partners, with their focal points and telephone numbers/email addresses;
- forums/meetings and other coordination mechanisms where Joint Logistics Operations Centre (JLOC) participation is requested;
- requirement of office premises, office furniture, office equipment and related services, with locations;
- ground transport requirements — types and quantities;
- air transport requirements;
- communications requirements, including identity card machines;
- medical support requirements;
- number and location of various disarmament sites, camps, cantonments and other facilities;
- layout of each site, camp/cantonment with specifications, including:
 - camp/site management structure with designations and responsibilities of officials;
 - number and type of combatants, and their sex and age;
 - number and type of all categories of staff, including NGOs' staff, expected in the camp;
 - nature of activities to be conducted in the site/camp and special requirements for rations storage, distribution of insertion benefits, etc.;
 - security considerations and requirements;
 - preferred type of construction;
 - services/amenities provided by NGOs;
 - camp services to be provided by the mission, as well as any other specific requirements;
 - dietary restrictions/considerations;
 - fire-fighting equipment;
 - camp evacuation standard operating procedures;
 - policy on employment of ex-combatants as labourers in camp construction.

The quality and timeliness of DDR logistic support to a peacekeeping mission depend on the quality and timeliness of information provided by DDR planners and managers to logistics planners.

6.4. Long lead time items

For procurement funded from the mission budget (assessed contributions), DDR managers must recognize and build into their planning estimates of the lead times for the acquisition of services and materials. Typical lead times for common equipment/commodities, exclusive of processing and shipping time, are given below:

Prefabricated buildings	30–90 days
Telephone PABX	45–60 days
Generating sets	60 days
Refrigerators	60 days
Desktop computers	60 days
Material handling equipment	60–120 days
Satellite earth station	65–125 day
Fuel pump (150 litre)	90 days
Fuel bladder (6,000 gallon)	90 days
Light vehicles	90–140 days
Mobile deployment telecom system (MDTS)	120 days
4x4 vehicles	120 days
Fuel management equipment	120 days
Logistic support vehicles	120–360 days

In principle, programme managers should attempt to get all logistic requirements for UN support to DDR funded out of the regular mission budget. Also, they should identify a (small) number of priority pieces of equipment and services that could be funded from voluntary contributions (which often have the ability to procure locally and with shorter lead times) on a reimbursable basis. The procurement of equipment and services in this way should be carried out according to the rules and regulations of individual agencies.

6.5. Options for the provision of logistic support for DDR activities

The range of logistic support provided to a programme or activity will normally include a combination of UN civilian, commercial and military resources. Each of these elements has distinct advantages and disadvantages:

- UN civilian support under direct UN control is easily adjusted to programme-specific requirements, and can operate in all but the most hostile environment; however, it takes time to assemble the required personnel and equipment, and to establish the necessary organization;
- Commercial support comes fully staffed and equipped, but it takes time to put the appropriate contractual arrangements in place, and commercial support cannot always be relied on to operate in hostile conditions;
- Military support can operate in the most hostile environments, can be mobilized relatively quickly (depending on the troop-contributing country) and comes fully staffed and equipped. However, military support lacks continuity, because of the need to rotate personnel every 6–12 months. It can also be expensive.

6.6. Support management structures and processes

This section outlines the management structure, and the planning and delivery of logistic support in a peacekeeping mission. These structures apply to the components of a DDR programme managed directly by DPKO or funded from the regular mission budget.

6.6.1. Chief administrative officer

Within a UN peacekeeping mission, the chief administrative officer (CAO) (or director of administration — DOA) is the sole financially accountable officer (for the assessed budget), and is responsible for the provision of all administrative and logistic support to all mission components. The senior mission management determines the priorities for programmes and their activities. It is the responsibility of the CAO/DOA to turn these priorities into plans, resource allocations, tasks, and coordination and monitoring arrangements.

6.6.2. Integrated support services

A joint civilian–military management structure, known as integrated support services (ISS), reviews and prioritizes all requests for logistic support in accordance with the mission’s objectives and priorities, and allocates the most suitable civilian, commercial or military support resource to meet the requirements in the most effective and economic manner. A diagram of a typical ISS structure is given in Annex B.

6.6.3. Joint Logistics Operations Centre

The day-to-day planning, analysis, coordination and tasking of all requests for logistic support are handled by the JLOC; see Annex B). The JLOC is also the mission’s single point of contact for the coordination of logistics issues with non-DPKO actors such as NGOs or other UN agencies, funds and programmes. All requests for logistic support should be channelled through the JLOC for appropriate prioritization and tasking.

For the JLOC to effectively plan and deliver logistic support to a DDR programme, it is essential that the DDR management team keeps the JLOC informed of its future support requirements during the planning stage and that it provides the JLOC with the programme operational plan before the DDR operation starts, keeping in view the lead times for design, acquisition, packaging and delivery of logistic services.

The DDR operational plan needs to describe what is needed to achieve its planned activities, as follows:

- physical resources: space, supplies, equipment;
- human resources: international, national (local, national professional officers), UN volunteers;
- services;
- supplies;
- partnerships/links with implementing partners;
- time-lines.

The Joint Logistics Operations Centre is the mission’s single point of contact for the coordination of logistics issues with non-DPKO actors such as NGOs or other UN agencies, funds and programmes. All requests for logistic support should be channelled through the JLOC for appropriate prioritization and tasking.

Annex A: Abbreviations

CAO	chief administrative officer
DDR	disarmament, demobilization and reintegration
DOA	director of administration
DPKO	Department of Peacekeeping Operations
IDDRS	integrated disarmament, demobilization and reintegration standard/ standards
ISS	integrated support services
JLOC	Joint Logistics Operations Centre
NGO	non-governmental organization
UN	United Nations

Annex B: Mission-level logistic support organization

